- as were set by the hearing designation order.
- When the notice of appearance -- when this case
- 3 commenced by the notice of appearance, and the hearing
- 4 process really commenced with the notice of appearance,
- 5 because without the notice of appearance we know how the
- 6 case would have been resolved
- 7 In any event it is represented to me that
- 8 Southwestern desires to initiate negotiations and enter into
- a consent order. And then when we had this conference back
- on June 6th, both sides were telling me that this was a very
- viable route, and everybody was telling me, in the context
- of getting some kind of help in moving the application
- 13 process along.
- 14 And it was based on those representations that I
- 15 set these dates down. Now, Mr. Bernard is saying that he
- 16 has had the blocks kicked out from under him, and I think he
- is entitled to certainly express those views. And I haven't
- 18 heard anything from the Bureau except telling me that, well,
- 19 we have changed our mind; or we were wrong then, and we're
- 20 right now.
- 21 And I don't know. I am not -- you know, I have
- 22 not seen the policy in writing. I haven't seen a written
- 23 exposition of this. It's just a question of -- as far as I
- can see, and as far as the record goes, on June 6th you said
- one thing, and today you are saying something else.

And if it is a policy matter, there is really	1	And	if	it	is	а	policy	matter,	there	is	really
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- 2 nothing that I can do about it I cannot tell them to
- 3 change the policy. If that is their interpretation of the
- 4 policy, as far as I am concerned that's it. I mean, I
- 5 certainly would like to see that I would like see a
- 6 written explanation of this so that I can understand what it
- 7 is that the Bureau is standing on.
- 8 And how you can be that rigidly constrained to
- 9 process an application in the context that it has been set
- 10 for a hearing. When the Commission's policy for consent and
- 11 settlements is renown, and you have a way that this case
- could be settled and you can get a station on the air, and
- you won't have to worry about revisiting the situation
- again, or precedent, or anything like that.
- 15 Because under the Telecommunications Act, nobody
- is ever going to get a chance after February 9th as we know
- the interpretation. I'm going to ask the Bureau to go back
- and rethink it. But I can't order you to change it.
- As I said before, if you want to move these dates
- 20 up earlier, I will do everything in my power to get out a
- 21 decision before July 26th.
- MR. BERNARD: July 26th is your last day, Your
- 23 Honor?
- JUDGE SIPPEL: Well, let me be sure that I'm
- 25 right. July 26th is my last day, and the best I can do on

- July 26th would be in the morning to sign an order. My last
- 2 full working day for all practical purposes is July 25th.
- Now, why don't we go off the record and I want to
- 4 ask counsel to talk this over in terms of dates, and you
- 5 tell me what you want to do. I also want a written
- 6 presentation from the Bureau, in terms of a memorandum, a
- 7 informational memorandum.
- 8 I want something down in writing that analyzes
- 9 this policy, and points out to me exactly what happened -- I
- don't mean to say who was talking about what, but what I ma
- saying is why is the Bureau being so rigid in its
- interpretation of this policy that prompted it to change
- from June 6th to today in a way that has really put the
- 14 applicant at a procedural -- at a significant procedural
- 15 disadvantage.
- And let me just also say before I close the record
- down here for the time being, that what holds this whole
- 18 process up as I'm seeing it, and as I am laying this out,
- what holds it up in that context is the fact that we've got
- this date in February that nobody is responsible for.
- That is an act of Congress, and if that is going
- to be the last day that anything can be done, then so be it.
- 23 But it seems to me that having had that unforeseen Act
- 24 thrust upon the case, that the parties would want to do
- 25 everything within its power to try and work within those

- 1 confines.
- And this is where the difficulty comes in. I'm
- going to come back by 20 minutes after 10:00, which is about
- 4 eight minutes from now. What I am asking for again is a
- date, and procedures for how both parties feel comfortable
- in proceeding from now on. We're off the record.
- 7 (Brief recess.)
- 8 JUDGE SIPPEL: I'm going to paraphrase what
- 9 transpired off the record in an effort to just time and move
- this along. But essentially what I have heard from the
- Bureau off the record is that they don't see any way that
- 12 Southwestern can succeed on the merits of this case, and it
- all ties in with the circumstance being that an
- 14 application -- in order for Mr. Bernard's client to succeed,
- it would require the Bureau to process a post-designation
- 16 filing.
- And which under the policy the Bureau contends
- that they simply cannot do. And the combination of that
- 19 circumstance, plus the adoption or the passage rather of
- 20 the Telecommunications Act of 1996, which gives a cutoff
- 21 date of February 9th, between those two developments in this
- case, there is no way from the Bureau's standpoint as we sit
- 23 here today that they can succeed on behalf of your client.
- That's point number one. Point number two is that
- I have pointed out, and it is a matter of record, and it is

- 1 a matter of taking judicial notice of the fact that the
- designation order sets this case down for a hearing. And
- 3 the rules of practice apply once the case gets set down for
- 4 a hearing.
- 5 One of the remedies under the Rules of Practice is
- 6 that a party can file a motion for summary decision within -
- 7 at any time before 20 days prior to the hearing, and we
- 8 certainly qualify for that. And the burden of proof, and
- 9 the burden of going forward has been assigned by the
- 10 Commission to Southwestern
- 11 Therefore, Southwestern has the opportunity to
- file a motion for summary decision, which you have that you
- intend to do. You indicated also off the record that you
- have every expectation of filing it by the close of business
- on July 3rd. And under Section 1.251 of the Rules of
- Summary Decision, the Bureau ther would have a period of
- time to respond, which if you get it on the 3rd, would be
- 18 the 17th of July.
- And I will do everything within my powers, and
- within my control over my time, to have a decision out by
- 21 the 25th of July. And I see no reason why I can't do that
- 22 under that time schedule. It would ease the situation
- 23 considerably for every day earlier than the 17th that the
- 24 Bureau can get a filing in.
- In the meantime, I am urging the Bureau to

- continue to reconsider, or to consider its position with
- 2 respect to a consent order as we had talked about on June
- 3 6th. I'm not suggesting that the Bureau has acted in bad
- 4 faith. I am not suggesting that at all.
- I am simply saying that if there is any avenue
- 6 that can be pursued, in terms of the Bureau's discretion to
- 7 process this application, which could result in a consent
- 8 order and getting this case resolved as the Commission wants
- 9 these -- not this particular case perhaps, but as a case in
- 10 general the Commission wants its broadcast cases to be
- 11 settled, and in general the Commission wants licenses to be
- granted, and broadcasting be put on the air as expeditiously
- as possible.
- 14 So, to the extent that that is a counter-policy, I
- ask the Bureau to consider that policy against this other
- policy that they have articulated, and see if there is a way
- that this case can be resolved without having to go through
- 18 all the hearing process.
- 19 But right now, of course this case is in the
- hearing process, and we will be governed by that fact.
- 21 Lastly, I want to receive from the Bureau a memorandum on
- this policy, and which explains specifically the facts of
- 23 this case, in terms of the ultimate facts.
- 24 That is, the fact that there has been a post-
- application filing, and what it pertains to. In other

- words, let me put it another way. A memorandum explaining
- this policy in the context of the hearing designation order
- 3 in this case
- And any explanation that you can give as to why
- 5 your position has changed from June 6th until today. Again,
- 6 I don't require the details of the conferences. You have
- 7 had your conferences, and those are protected and all.
- 8 But I want to know the thinking of the Bureau on
- 9 this, and I want the authority that is, the regulations,
- 10 the public announcements, the rule making, or whatever it is
- 11 that you are relying upon, to come out to this, and to what
- 12 I call a very hard conclusion
- Now, can you have that in to me by Friday, July
- 14 5th?
- 15 MR. SCHEIBEL: Certainly, Your Honor. Will this
- be something that you will anticipate comments on this, or
- is this just advisory to the Court?
- 18 JUDGE SIPPEL: It's a memorandum advising the
- 19 Court of this policy. Of course, if Mr. Bernard wants to
- 20 file something, he can file something. I mean, that's --
- 21 whatever you want to call it, a comment or whatever he wants
- to do, he certainly can address it.
- 23 And the reason that I am making this requirement -
- and I am setting this requirement down for two reasons.
- 25 First of all, so that I can fully understand what has

- 1 happened. I think I have a right to have an explanation.
- 2 And, secondly, I think that the record should be
- 3 very clear, because I am expecting that this record is going
- 4 to go up on appeal. And I think that the briefs, and the
- 5 reasoning, and all, can be done a lot better if the record
- is clear right from this point on, in terms of exactly why
- 7 this case has gotten into this posture.
- 8 So, those are the two reasons why I am requiring
- 9 that. You can have it to me by the close of business on
- 10 Friday, July 5, with a copy hand-delivered to, or at least a
- 11 copy faxed to Mr. Bernard.
- MR. SCHEIBEL: Yes, Your Honor.
- MR. BERNARD: I've been having a problem getting
- 14 materials in this case, Your Honor. The only thing that I
- have really gotten is the faxes that your office has been
- sending me. I'll go check with the dockets branch on that,
- 17 but I haven't even been getting stoff that you all have been
- 18 preparing.
- JUDGE SIPPEL: Well, it's important that these
- dates be honored, because obviously we are all on a short
- 21 turnaround time. So, I am saying that the Bureau has until
- 22 the end of business on July 5th to get that filed with the
- 23 Commission, and to have a copy delivered to my office, and
- 24 to get a copy faxed to Mr. Bernard.
- In fact, why don't I -- I am going to change that

- to 4:00 p.m., 4:00 p.m. on Friday, July 5th, the Bureau's
- 2 memorandum. I am just going to refer to it here as the
- 3 Bureau's memorandum. You can give it a more descriptive
- 4 heading if you care to. But the record is clear on what it
- 5 is that I want and why I am requiring it.
- That's it. Now, the other thing that I will leave
- open to Mr. Bernard, or to the Bureau Counsel for that
- 8 matter, but if there is a need as Mr., Scheibel perceived a
- 9 need, but if there is a need to have another conference on
- an expedited basis, I am free to do that.
- So, by all means call and I will be glad to meet
- on this. But I think, and I feel confident based on what I
- know now that this is as much as I can do.
- MR. BERNARD: Yes. Your Honor. I very much
- appreciate you trying to accommodate us to your obviously
- important schedule, and I will get the papers in as quickly
- 17 as I can, and I appreciate your efforts to get something out
- 18 before you leave. It will help us a lot.
- 19 JUDGE SIPPEL: All right. Well, that's it then.
- 20 And I again urge -- I will just leave by saying that I again
- 21 ask the Bureau to do what it can within reason to get your
- 22 comment or opposition papers in before the 17th if that is a
- 23 doable thing. That's it.
- MR. SCHEIBEL: We will make every attempt, Your
- Honor.

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                 JUDGE SIPPEL: Thank you, Mr. Scheibel. That's it
      then. We are in recess until the next call. Thank you.
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 3
                  (Whereupon, at 10:36 a.m., the hearing was
 4
      concluded.)
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FCC DOCKET NO.:

96-104

CASE TITLE:

SOUTHWESTERN BROADCASTING

HEARING DATE:

June 27, 1996

LOCATION:

Washington, D. C

I hereby certify that the proceedings and evidence are contained fully and accurately on the tapes and notes reported by me at the hearing in the above case before the Federal Communications Commission.

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